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## MONTANA CONSTITUTIONAL CONVENTION

1971-1972

REPORT OF COMMITTEE ON STYLE, DRAFTING, TRANSITION AND SUBMISSION

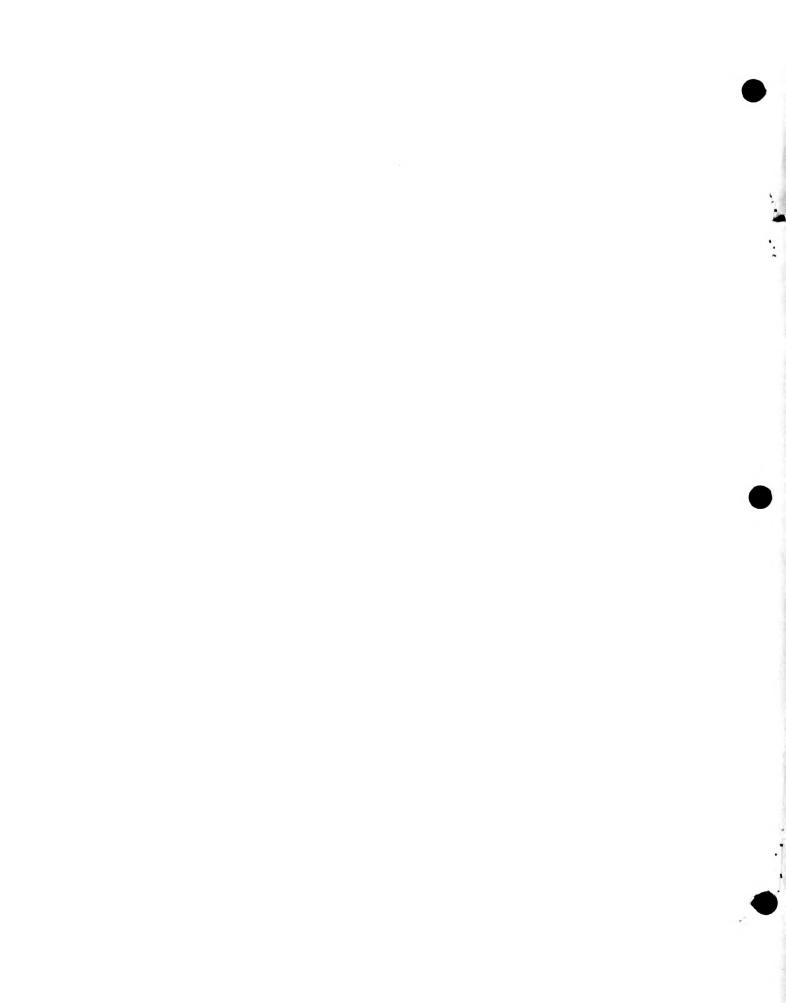
ON

BILL OF RIGHTS

No Till

Date Reported: March 13, 1972

Vice Chairmar



Montana Constitutional Convention TO:

SUBJECT: BILL OF RIGHTS

Ladies and Gentlemen:

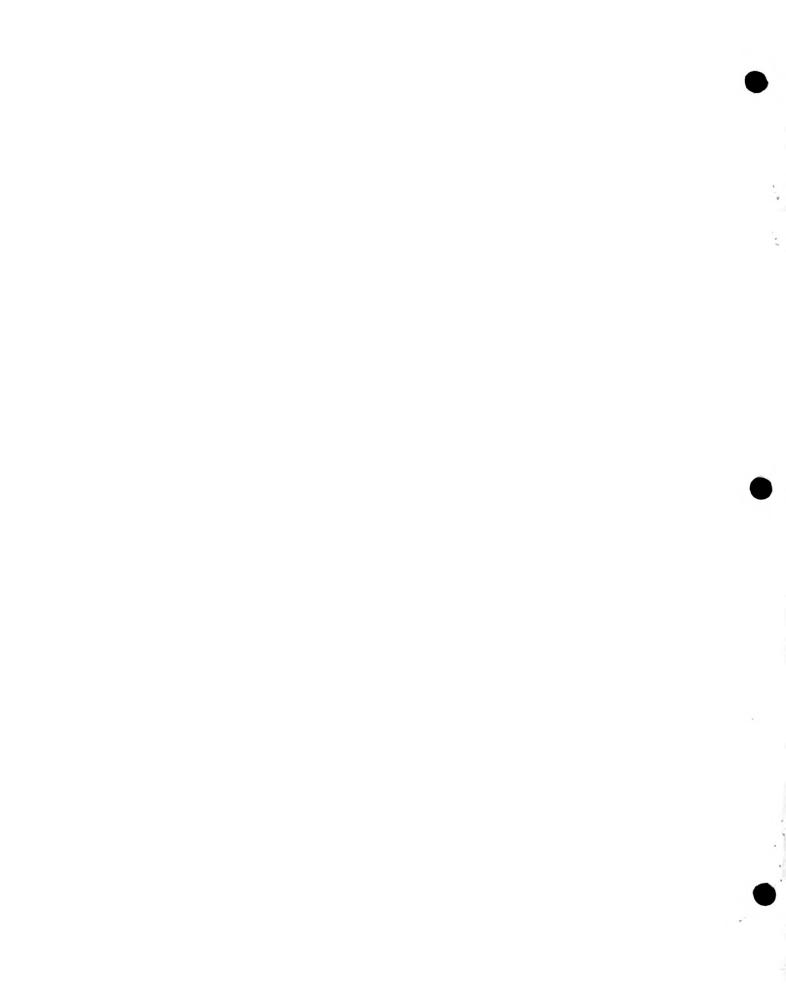
The Committee on Style, Drafting, Transition and Submission transmits revisions of the above Article for consideration of the Convention.

Immediately following this letter you will find the above Article as revised by the Committee. Following that is the Article indicating (by underlining) words we have added and (by crossing out) words we have deleted from the Article as approved. Finally, there is an explanation of the changes we have made.

Sincerely,

John M. Schiltz, Chairman of the Committee on Style Drafting, Transition and Submission

William A. Burkhardt, Vice Chairman of the Committee on Style, Drafting, Transition and Submission



LE IT PROPOSED BY THE BILL OF RIGHTS COMMITTER::

That there be a new Article on the Eill of Rights to read as follows.

<del>4</del> 

PRLIMBLE

We the people of Montana grateful to God for the quiet beauty of our state, the grandeur of our mountains, the vastness of our rolling plains, and desiring to improve the quality of life, equality of opportunity and to secure the blessings of liberty for this and future generations do ordain and establish this constitution.

# ARTICLE

#### DLCLARATION OF RIGHTS

Section 1. POPULAR SOVEREIGHTY. All political power is vested in and derived from the people. All government of right originates with the people, is founded upon their will only, and is instituted solely for the good of the whole.

Section 2. SELF-GOVERNMENT. The people have the exclusive right of governing themselves as a free, sovereign, and independent state. They may alter or abolish the constitution and form of government whenever they deem it necessary.

Section 3. INALIENABLE RIGHTS. All persons are born free and have certain inalienable rights. They include the right to a clean and healthful environment and the rights of pursuing life's basic necessities, enjoying and defending their lives and liberties, acquiring, possessing and protecting property, and seeking their safety, health and happiness

in all lawful ways. In enjoying these rights, all persons recognize corresponding responsibilities.

Section 4. INDIVIDUAL DIGNITY. The dignity of the human being is inviolable. No person shall be denied the equal protection of the laws. Neither the state nor any person, firm, corporation, or institution shall discriminate against any person in the exercise of his civil or political rights on account of race, color, sex, culture, social origin or condition, or political or religious ideas.

Section 5. FREEDOM OF RELIGION. The state shall make no law respecting an establishment of religion or prohibiting the free exercise thereof.

Section 6. FREEDOM OF ASSEMBLY. The people shall have the right to assemble peaceably in order to petition for redress of grievances or protest governmental action.

Section 7. FREEDOM OF SPEECH, EXPRESSION, AND PRESS.

No law shall be passed impairing the freedom of speech or expression. Every person shall be free to speak or publish whatever he will on any subject, being responsible for all abuse of that liberty. In all suits and prosecutions for libel or slander the truth thereof may be given in evidence; and the jury, under the direction of the court, shall determine the law and the facts.

Section 8. RIGHT OF PARTICIPATION. The public has the right to expect governmental agencies to afford such reasonable opportunity for citizen participation in the operation of the agencies prior to the final decision as may be provided by law.

Section 9. RIGHT TO KNOW. No person shall be deprived of the right to examine documents or to observe the

deliberations of all public bodies or agencies of state government and its subdivisions, except in cases in which the demand of individual privacy clearly exceeds the merits of public disclosure.

Section 10. RIGHT OF PRIVACY. The right of individual privacy is essential to the well-being of a free society and shall not be infringed without the showing of a compelling state interest.

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Section 11. SLARCHES AND SEIZURES. The people shall be secure in their persons, papers, homes and effects from unreasonable searches and seizures. No warrant to search any place, or seize any person or thing shall issue without describing the place to be searched or the person or thing to be seized, or without probable cause, supported by oath or affirmation reduced to writing.

Section 12. RIGHT TO BEAR ARMS. The right of any person to keep or bear arms in defense of his own home, person, and property, or in aid of the civil power when thereto legally summoned, shall not be called in question, but nothing herein contained shall be held to permit the carrying of concealed weapons.

Section 13. RIGHT OF SUFFRAGE. All elections shall be free and open, and no power, civil or military, shall at any time interfere to prevent the free exercise of the right of suffrage.

Section 14. ADULT RIGHTS. A person 18 years of age or older is an adult for all purposes.

Section 15. RIGHTS OF PERSONS NOT ADULTS. The rights of persons under 18 years of age shall include, but not be limited to, all the fundamental rights of this article

unless specifically precluded by laws which enhance the protection of such persons.

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Section 16. THE ADMINISTRATION OF JUSTICE. Courts of justice shall be open to every person, and speedy remedy afforded for every injury of person, property, or character. No person shall be deprived of this full legal redress for injury incurred in employment for which another person may be liable except as to fellow employees and his immediate employer who hired him if such immediate employer provides coverage under the Workmen's Compensation Laws of this state. Right and justice shall be administered without sale, denial, or delay.

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Section 20. INITIATION OF PROCEEDINGS. (1) Criminal offenses within the jurisdiction of any court inferior to the district court shall be prosecuted by complaint. All criminal actions in district court, except those on appeal, shall be prosecuted either by information, after examination and commitment by a magistrate or after leave granted by the court, or by indictment without such examination, commitment, or leave.

(2) A grand jury shall consist of eleven persons,

of whom eight must concur to find an indictment. A grand jury shall be drawn and summoned only at the discretion and order of the district judge.

Section 21. LAIL. All persons shall be bailable by sufficient sureties, except for capital offenses, when the proof is evident or the presumption great.

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Section 24. RIGHTS OF THE ACCUSED. In all criminal prosecutions the accused shall have the right to appear and defend in person and by counsel; to demand the nature and cause of the accusation; to meet the witnesses against him face to face; to have process to compel the attendance of witnesses in his behalf, and a speedy public trial by an impartial jury of the county or district in which the offense is alleged to have been committed, subject

to the right of the state to have a change of venue for.

any of the causes for which the defendant may obtain the

same.

Section 25. SELF-INCRIMINATION AND DOUBLE JEOPARDY.

No person shall be compelled to testify against himself
in a criminal proceeding. No person shall be again put
in jeopardy for the same offense previously tried in any
jurisdiction.

Section 26. TRIAL BY JURY. The right of trial by jury is secured to all and shall remain inviolate. But upon default of appearance or by consent of the parties expressed in such manner as the law may provide, all cases may be tried without a jury or before fewer than the number of jurors provided by law. In all civil actions, two-thirds of the jury may render a verdict, and a verdict so rendered shall have the same force and effect as if all had concurred therein. In all criminal actions, the verdict shall be unanimous.

Section 27. IMPRISONMENT FOR DEBT. No person shall be imprisoned for debt except in the manner provided by law, upon refusal to deliver up his estate for the benefit of his creditors, or in cases of tort, where there is strong presumption of fraud.

Section 28. RIGHTS OF THE CONVICTED. Laws for the punishment of crime shall be founded on the principles of prevention and reformation. Termination of state supervision for any offense against the state shall restore all civil and political rights.

Section 29. EMINENT DOMAIN. Private property shall not be taken or damaged for public use without just

compensation to the full extent of the loss having been first made to or paid into court for the owner. In the event of litigation, just compensation shall include necessary expenses of litigation to be awarded by the court when the private property owner prevails.

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Section 31. EX POST FACTO, OBLIGATION OF CONTRACTS, AND IRREVOCABLE PRIVILEGES. No ex post facto law nor any law impairing the obligation of contracts, or making any irrevocable grant of special privileges, franchises, or immunities, shall be passed by the legislature.

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the legislature cannot be convened.

Section 34. UNENUMERATED RIGHTS. The enumeration in this constitution of certain rights shall not be construed to deny, impair, or disparage others retained by the people.

Section 35. SERVICEMEN, SERVICEWOMEN, AND VETERANS.

The people declare that Montana servicemen, servicewomen,
and veterans may be given special considerations determined
by the legislature.

BE IT PROPOSED BY THE BILL OF RIGHTS COMMITTEE:

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and happiness in all lawful ways. In enjoying these rights, the-people all persons recognize corresponding responsibilities.

Section 4. INDIVIDUAL DIGNITY. The dignity of the human being is inviolable. No person shall be denied the equal protection of the laws. nor-be-discriminated Neither the state nor any person, firm, corporation, or institution shall discriminate against any person in the exercise of his civil or political rights on account of race, color, sex, culture, social origin or condition, or political or religious ideas. by-any-person, firm, corporation, or religious ideas. by-any-person, firm, corporation, or religious ideas.

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unless specifically precluded by laws which enhance the
protection for of such persons.

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servicewomen, and veterans may be given special considerations as determined by the legislative-assembly: legislature.

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# REPORT NO. VIII - BILL OF RIGHTS COMMENTS ON STYLE, FORM, AND GRAMMAR

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Introduction: The Committee on Style, sensitive to the point made by the substantive committee's comments that some "political philosophy provisions are not often immediately justic: able," has stayed its editorial hand.

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Section 1. Punctuation changes serve clarity and do not alter substance.

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Section 2. Deleting "of the state" from the first sentence avoids repetition. Changing the third person plural possessive pronoun "their" to the definite article makes plain the function of a constitution is to constitute the organic law of the state rather than to establish a possessory relationship between the people and the instrument.

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> Section 3. Structural changes serve clarity without altering substance.

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Section 4. The word "law" was made plural to agree with the parent 14th Amendment. Alteration of the form, but not the substance, of the second sentence makes the prohibition crystal clear. Countless court decisions make plain that a prohibition directed against the "state" includes all its arms,

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including "agencies or subdivisions." Section 6. Words were added to clarify the intention of

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the substantive committee expressed in its comment to this section. As rewritten, the section makes plain that it protects one right - "to assemble peaceably" - for two purposes:

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(1) to petition for redress of grievances or (2) to protest governmental action.

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Section 8. Adding "such" and "may be" does not alter

substance. The additions were necessitated by the floor amendment having been appended.

Section 11. Slight changes clarify without altering substance.

Section 14. The form was changed to consist with drafting standards.

Section 15. The title and content were changed to accord with the substance of section 14.

Section 18. The substituted phrase is the same as that adopted for the same purpose in the Article on REVENUE AND TAXATION. The second sentence should be moved to the adoption schedule. (Suggestion for title: SOVEREIGN IMMUNITY IS DEAD! LONG LIVE THE KING!)

Section 20. Changes in form do not alter substance.

Sections 21, 22, 23, and 24. "Once burned, twice shy."

The substantive committee comments to each section read

that the committee voted unanimously to retain the old

section unclanged. So . . . .

Section 25. Changes remove redundancy.

Section 26. Rewriting for clarity does not alter substance.

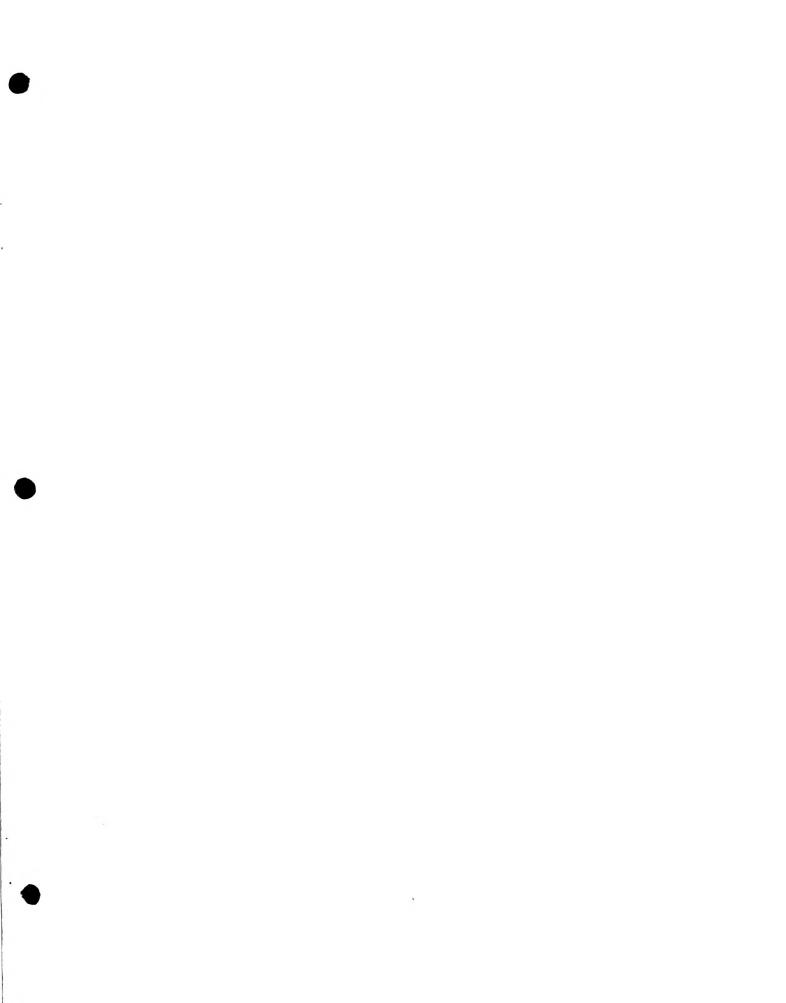
Section 27. "The committee voted unanimously to retain former Article III, Section 12 unchanged."

Section 28. Powriting makes plain that it is the act of termination of state supervision which restores "all civil and political rights." That phrase from the substantive committee comments specifics "full rights." The proposal: "Death shall not be prescribed as a penalty for any crime against the state." will be placed on the hallot, as directed by the Convention.

Sections 30, 31, 32, 33, 34. The substantive committee

# Tage 3 - Comments Bill of Fights

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C1-c8 ORDER OF BUSINESS NO. 5 - FINAL CONSIDERATION DUCUMENT

STYLE AND DRAFTING - BILL OF RIGHTS - NO. VIII

PREAMBLE

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Section 23. DETENTION. No person shall be imprisoned for the purpose of securing his testimony in any criminal proceeding longer than may be necessary in order to take his deposition. If he can give security for his appearance at the time of trial, he shall be discharged upon giving the same; if he cannot give security, his deposition shall be taken in the manner provided by law, and in the presence of the accused and his counsel, or without their presence, if they shall fail to attend the examination after reasonable notice of the time and place thereof.

Section 24. RIGHTS OF THE ACCUSED. In all criminal prosecutions the accused shall have the right to appear and defend in person and by counsel; to demand the nature and cause of the accusation; to meet the witnesses against him face to face; to have process to compel the attendance of witnesses in his behalf, and a speedy public trial by an impartial jury of the county or district in which the offense is alleged to have been committed, subject to the right of the state to have a change of venue for any of the causes for which the defendant may obtain the same.

Section 25. SELF-INCRIMINATION AND DOUBLE JEOPARDY.

No person shall be compelled to testify against himself

in a criminal proceeding. No person shall be again put in jeopardy for the same offense previously tried in any jurisdiction.

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Section 26. TRIAL BY JURY. The right of trial by jury is secured to all and shall remain inviolate. But upon default of appearance or by consent of the parties expressed in such manner as the law may provide, all cases may be tried without a jury or before fewer than the number of jurors provided by law. In all civil actions, two-thirds of the jury may render a verdict, and a verdict so rendered shall have the same force and effect as if all had concurred therein. In all criminal actions, the verdict shall be unanimous.

Section 27. IMPRISONMENT FOR DEBT. No person shall be imprisoned for debt except in the manner provided by law, upon refusal to deliver up his estate for the benefit of his creditors, or in cases of tort, where there is strong presumption of fraud.

Section 28. RIGHTS OF THE CONVICTED. Laws for the punishment of crime shall be founded on the principles of prevention and reformation. Full rights are restored by termination of state supervision for any offense against the state.

Section 29. EMINENT DOMAIN. Private property shall not be taken or damaged for public use without just compensation to the full extent of the loss having been first made to or paid into court for the owner. In the event of litigation, just compensation shall include necessary expenses of litigation to be awarded by the court when the private property owner prevails.

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Section 30. TREASON AND DESCENT OF ESTATES. Treason against the state shall consist only in levying war against it, or in adhering to its enemies, giving them aid and comfort; no person shall be convicted of treason except on the testimony of two witnesses to the same overt act, or on his confession in open court; no person shall be attainted of treason or felony by the legislature; no conviction shall cause the loss of property to the relatives or heirs of the convicted. The estates of suicides shall descend or vest as in cases of natural death.

Section 31. EX POST FACTO, OBLIGATION OF CONTRACTS, AND IRREVOCABLE PRIVILEGES. No ex post facto law nor any law impairing the obligation of contracts, or making any irrevocable grant of special privileges, franchises, or immunities, shall be passed by the legislature.

Section 32. CIVILIAN CONTROL OF THE MILITARY. military shall always be in strict subordination to the civil power; no soldier shall in time of peace be quartered in any house without the consent of the owner, nor in time of war, except in the manner provided by law.

Section 33. IMPORTATION OF ARMED PERSONS. No armed person or persons or armed body of men shall be brought into this state for the preservation of the peace, or the suppression of domestic violence, except upon the application of the legislature, or of the governor when the legislature cannot be convened.

Section 34. UNENUMERATED RIGHTS. The enumeration in this constitution of certain rights shall not be construed to deny, impair, or disparage others retained by the people.

Section 35. SERVICEMEN, SERVICEWOMEN, AND VETERANS.

The people declare that nontana servicemen, servicewomen, and veterans may be given special considerations determined by the legislature.